

INTERLOCAL COOPERATION AGREEMENT

between

SALT LAKE COUNTY
for its Department of Community Services

and

SANDY

THIS INTERLOCAL COOPERATION AGREEMENT (this “Agreement”) is entered into by and between **SALT LAKE COUNTY**, a body corporate and politic of the State of Utah, for and on behalf of its Department of Community Services (“County”) and **SANDY**, a municipal corporation of the State of Utah (“City”). County and City may each be referred to herein as a “Party” and collectively as the “Parties.”

RECITALS:

A. The County is a county existing pursuant to Article XI, Section 1 of the Utah Constitution, and the Department of Community Services is a department of the County pursuant to Salt Lake County Ordinances, § 2.06B.020.

B. The County receives funds (“TRCC Funds”) pursuant to the Tourism, Recreation, Cultural, Convention, and Airport Facilities Tax Act, Utah Code Ann. §§ 59-12-602 *et seq.* (the “TRCC Act”). The TRCC Act provides that TRCC Funds may be used, among other things, for the development, operation, and maintenance of publicly owned or operated recreation, cultural, or convention facilities.

C. City is a municipality and a political subdivision of the State of Utah as provided for in Utah Code Ann. §§ 10-1-201 & 202, 1953 as amended.

D. City has requested TRCC Funds from the County to help it fund the project described in its application attached hereto as **EXHIBIT A**. More specifically, City requested TRCC Funds to help fund the construction of the new Sandy Community & Recreation Center (the “Project”). The County Council appropriated TRCC Funds for this purpose in the Salt Lake County Budget.

E. The Parties are “public agencies” as defined by the Utah Interlocal Cooperation Act, Utah Code Ann. §§ 11-13-101 *et seq.* (the “Interlocal Cooperation Act”), and, as such, are authorized by the Interlocal Cooperation Act to enter into this Agreement to act jointly and cooperatively in a manner that will enable them to make the most efficient use of their resources and powers. Additionally, Section 11-13-215 of the Interlocal Cooperation Act authorizes a county, city, town, or other local political subdivision to share its tax and other revenues with other counties, cities, towns, local political subdivisions, or the state.

F. The Parties have determined that it is mutually advantageous to enter into this Agreement and believe that the County's assistance under this Agreement will contribute to the prosperity, moral well-being, peace, and comfort of Salt Lake County residents.

AGREEMENT:

NOW THEREFORE, in consideration of the premises and in compliance with and pursuant to the terms hereof and the provisions of the Interlocal Cooperation Act, the Parties hereby agree as follows:

1 . COUNTY'S CONTRIBUTION.

A. Contribution of TRCC Funds. County agrees to reimburse up to Three Million dollars (**\$3,000,000.00**) to City from its 2026 TRCC Funds all on the terms and subject to the conditions of this Agreement.

B. Prorating of TRCC Funds. For projects with underspend, the TRCC grant will be reduced based on the project underspend times the TRCC grant percentage. The TRCC reimbursement will be reduced accordingly.

2 . CITY'S OBLIGATIONS AND REPRESENTATIONS.

A. Acknowledgement. City acknowledges that the TRCC Funds provided to City under this Agreement are County public funds received pursuant to the TRCC Act and Salt Lake County Code of Ordinances §3.10.030, 3.10.040, and 3.10.051, and therefore must be used for the development, operation, and maintenance of publicly owned or operated recreation, cultural, or convention facilities.

B. Allowable Uses and Limitation on Use.

(i) City shall use the TRCC Funds provided under this Agreement solely to cover costs incurred by City to develop the Project as described in **EXHIBIT A**, (application) and **EXHIBIT B**, (project budget).

(ii) City shall not expend any TRCC Funds on: (a) fund-raising expenditures related to capital or endowment campaigns, grants or re-grants; (b) direct political lobbying, (c) bad debt expense, (d) non-deductible tax penalties, (e) operating expenses that are utilized in calculating federal unrelated business income tax; or (f) in any other manner that would be inconsistent with the use stated in Paragraphs 2A and 2B of this Agreement.

C. Project Completion Deadline. Recipient shall complete the project scope as outlined in City's TRCC Application hereto as **EXHIBIT A** by **March 31, 2028**. Any scope change for the project must be requested and approved by the TRCC advisory board before the work is completed.

D. Match Requirement. If City's TRCC Application attached hereto as **EXHIBIT A** and/or budget attached as **EXHIBIT B** indicate that City will make a matching contribution toward the purpose for which TRCC Funds will be used by City under this Agreement, City shall make the matching contribution so indicated in the amount specified in City's Application. If City fails to make and expend such a matching contribution prior to **March 31, 2028**, the County may require repayment of TRCC Funds from City for noncompliance with this provision.

E. Reimbursement Deadline. City shall furnish to County the TRCC Reimbursement Form, which can be found at <https://www.saltlakecounty.gov/community-services/trcc-support-program/>, together with such invoices or other supporting documentation as County may reasonably require. All requests for reimbursement under this Agreement shall be made on or before **June 30, 2028**. Additionally, if it is later determined that City used any portion of the TRCC Funds for anything other than for the purposes identified in Paragraph 2B above, City shall immediately pay to the County an amount equal to the amount of TRCC Funds spent for purposes other than those identified in Paragraph 2B.

F. Reporting Requirements. City shall submit to the County a completed copy of the TRCC Project Status Report, which can be found at <https://www.saltlakecounty.gov/community-services/trcc-support-program/>, detailing how the TRCC Funds were expended no later than **December 31, 2026; December 31, 2027; and June 30, 2028**.

G. Recordkeeping. City agrees to maintain its books and records in such a way that any TRCC Funds received from the County will be shown separately in the City's books. City shall maintain records adequate to identify the use of the TRCC Funds for the purposes specified in this Agreement. City shall make its books and records available to the County at reasonable times.

H. Public Funds and Public Monies:

(i) City agrees that the TRCC Funds are "public funds" and "public monies," meaning monies, funds, and accounts, regardless of the source from which they are derived, that are owned, held, or administered by the State or any of its boards, commissions, institutions, departments, divisions, agencies, bureaus, laboratories, or similar instrumentalities, or any county, city, school district, political subdivision, or other public body. The terms also include monies, funds or accounts that have been transferred by any of the aforementioned public entities to a private contract provider for public programs or services. Said funds shall maintain the nature of "public funds" while in City's possession.

(ii) City, as the recipient of "public funds" and "public monies" pursuant to this and other agreements related hereto, expressly agrees that it, its officers, and its employees are obligated to receive, keep safe, transfer, disburse and use these "public funds" and "public monies" as authorized by law and this Agreement for TRCC qualifying purposes in Salt Lake County. City understands that it, its officers, and its employees may be criminally liable under Utah Code Ann. § 76-8-402 for misuse of

public funds or monies. City expressly agrees that the County may monitor the expenditure of TRCC Funds by City.

(iii) City agrees not to make TRCC Funds or proceeds from such funds available to any public officer or employee or in violation of the Public Officers' and Employees' Ethics Act, Utah Code Ann. §§ 67-16-1, *et seq.* (1953, as amended).

I. Right to Verify and Audit. The County reserves the right to verify application and evaluation information and to audit the use of TRCC Funds received by City under this Agreement, and the accounting of such use. If the County requests an audit, City agrees to cooperate fully with the County and its representatives in the performance of the audit.

J. Noncompliance. City agrees that the County may withhold TRCC Funds or other funds or require repayment of TRCC Funds from City for noncompliance with this Agreement, for failure to comply with directives regarding the use of public funds, or for misuse of public funds or monies.

K. Representations.

(i) No Officer or Employee Interest. City represents and agrees that no officer or employee of the City has or shall have any pecuniary interest, direct or indirect, in this Agreement or the proceeds resulting from the performance of this Agreement.

(ii) Ethical Standards. City represents that it has not: (a) provided an illegal gift in connection with this Agreement to any County officer or employee, or former County officer or employee, or to any relative or business entity of a County officer or employee, or relative or business entity of a former County officer or employee; (b) retained any person to solicit or secure this Agreement upon an agreement or understanding for a commission, percentage, brokerage or contingent fee, other than bona fide employees of bona fide commercial agencies established for the purpose of securing business; (c) breached any of the ethical standards in connection with this Agreement set forth in State statute or Salt Lake County Code of Ordinances § 2.07; or (d) knowingly influenced, and hereby promises that it will not knowingly influence, in connection with this Agreement, any County officer or employee or former County officer or employee to breach any of the ethical standards set forth in State statute or Salt Lake County ordinances.

3 . GENERAL PROVISIONS:

A. Entire Agreement. This Agreement and the documents referenced herein, if any, constitute the entire Agreement between the Parties with respect to the subject matter hereof, and no statements, promises, or inducements made by either Party, or agents for either Party, that are not contained in this written Agreement shall be binding or valid; and this Agreement may not be enlarged, modified or altered, except in writing, signed by the Parties.

B. Term of Agreement. This Agreement will become effective immediately upon the

completion of the following: (i) the approval of the Agreement by the governing bodies of the County and City, including the adoption of any necessary resolutions or ordinances by the County and City authorizing the execution of this Agreement by the appropriate person or persons for the County and City, respectively, (ii) the execution of this Agreement by a duly authorized official of each of the Parties, (iii) the submission of this Agreement to an attorney for each Party that is authorized to represent said Party for review as to proper form and compliance with applicable law, pursuant to Section 11-13-202.5 of the Interlocal Cooperation Act, and the approval of each respective attorney, and (iv) the filing of a copy of this Agreement with the keeper of records of each Party (the “Effective Date”). This Agreement shall terminate upon City’s full expenditure of the TRCC Funds received under this Agreement and upon City’s completion of the associated reporting requirements described in Paragraph 2E above, unless terminated earlier as provided in Paragraphs 3H, 3I, and 3J below. However, City’s obligations in Paragraphs 2F, 2G, 2H and 2I above and Paragraph 3F below shall survive the expiration or termination of this Agreement.

C. Interlocal Cooperation Act. In satisfaction of the requirements of the Interlocal Cooperation Act in connection with this Agreement, the Parties agree as follows:

(i) This Agreement shall be authorized as provided in Section 11-13-202.5 of the Interlocal Cooperation Act.

(ii) This Agreement shall be reviewed as to proper form and compliance with applicable law by a duly authorized attorney on behalf of each Party pursuant to and in accordance with Section 11-13-202.5 of the Interlocal Cooperation Act.

(iii) A duly executed original counterpart of this Agreement shall be filed immediately with the keeper of records of each Party pursuant to Section 11-13-209 of the Interlocal Cooperation Act.

(iv) The term of this Agreement shall not exceed fifty (50) years pursuant to Section 11-13-216 of the Interlocal Cooperation Act.

(v) Except as otherwise specifically provided herein, each Party shall be responsible for its own costs of any action done pursuant to this Agreement, and for any financing of such costs.

(vi) No separate legal entity is created by the terms of this Agreement and no facility or improvement will be jointly acquired, jointly owned, or jointly operated by the Parties under this Agreement.

(vii) Pursuant to Section 11-13-207 of the Interlocal Cooperation Act, the County Mayor and City Mayor are hereby designated as the joint administrative board for all purposes of the Interlocal Cooperation Act.

D. No Obligations to Third Parties. The Parties agree that City’s obligations under this Agreement are solely to the County and that the County’s obligations under this Agreement

are solely to City. The Parties do not intend to confer any rights to third parties unless otherwise expressly provided for under this Agreement.

E. Agency. No officer, employee, or agent of City or the County is intended to be an officer, employee, or agent of the other Party. None of the benefits provided by each Party to its employees including, but not limited to, workers' compensation insurance, health insurance, and unemployment insurance, are available to the officers, employees, or agents of the other Party. City and the County will each be solely and entirely responsible for its acts and for the acts of its officers, employees, or agents during the performance of this Agreement.

F. Governmental Immunity, Liability, and Indemnification.

(i) Governmental Immunity. Both Parties are governmental entities under the Governmental Immunity Act of Utah, Utah Code Ann. §§ 63G-7-101 *et seq.* (the "Immunity Act"). Neither Party waives any defenses or limits of liability available under the Immunity Act and other applicable law. Both Parties maintain all privileges, immunities, and other rights granted by the Immunity Act and all other applicable law.

(ii) Liability and Indemnification. The County and City agree to be liable for their own negligent acts or omissions, or those of their authorized employees, officers, and agents while engaged in the performance of the obligations under this Agreement, and neither the County nor City will have any liability whatsoever for any negligent act or omission of the other Party, its employees, officers, or agents. However, City shall indemnify, defend, and hold harmless the County, its officers, employees and agents (the "Indemnified Parties") from and against any and all actual or threatened claims, losses, damages, injuries, debts, and liabilities of, to, or by third parties, including demands for repayment or penalties, however allegedly caused, resulting directly or indirectly from, or arising out of (i) City's breach of this Agreement; (ii) any acts or omissions of or by City, its agents, representatives, officers, employees, or subcontractors in connection with the performance of this Agreement; or (iii) City's use of the TRCC Funds. City agrees that its duty to defend and indemnify the Indemnified Parties under this Agreement includes all attorney's fees, litigation and court costs, expert witness fees, and any sums expended by or assessed against the County for the defense of any claim or to satisfy any settlement, arbitration award, debt, penalty, or verdict paid or incurred on behalf of the County. The Parties agree that the requirements of this Paragraph will survive the expiration or sooner termination of this Agreement.

G. Required Insurance Policies. Both Parties to this Agreement shall maintain insurance or self-insurance coverage sufficient to meet their obligations hereunder and consistent with applicable law.

H. Non-Funding Clause.

(i) The County has requested or intends to request an appropriation of TRCC Funds to be paid to City for the purposes set forth in this Agreement. If TRCC Funds are not appropriated and made available beyond December 31 of the county fiscal year in

which this Agreement becomes effective, the County's obligation to contribute TRCC Funds to City under this Agreement beyond that date will be null and void. This Agreement places no obligation on the County to contribute TRCC Funds to City in succeeding fiscal years. The County's obligation to contribute TRCC Funds to City under this Agreement will terminate and become null and void on the last day of the county fiscal year for which funds were budgeted and appropriated, except as to those portions of payments agreed upon for which funds are budgeted and appropriated. The Parties agree that such termination of the County's obligation under this Paragraph will not be construed as a breach of this Agreement or as an event of default under this Agreement, and that such termination of the County's obligation under this Paragraph will be without penalty and that no right of action for damages or other relief will accrue to the benefit of City, its successors, or its assigns as to this Agreement, or any portion thereof, which may terminate and become null and void.

(ii) If TRCC Funds are not appropriated and made available to fund performance by the County under this Agreement, the County shall promptly notify City of such non-funding and the termination of this Agreement. However, in no event, shall the County notify City of such non-funding later than thirty (30) days following the expiration of the county fiscal year for which TRCC Funds were last appropriated for contribution to City under this Agreement.

I. Termination.

(i) Event of Default. The occurrence of any one or more of the following constitutes an "Event of Default" as such term is used herein:

(a) Failure of City to comply with any of the terms, conditions, covenants, or provisions of this Agreement that is not fully cured by City on or before the expiration of a thirty (30)-day period commencing upon the County's written notice to City of the occurrence thereof.

(b) City no longer qualifies for receipt of TRCC Funds under the laws of the State of Utah or under Salt Lake County ordinances or policy.

(c) The County's determination to contribute TRCC Funds to City under this Agreement was based upon the submission of erroneous information, or the County reasonably determines that any representations made by City under this Agreement are untrue.

(ii) County's Remedies in the Event of Default. Upon the occurrence of any Event of Default, the County may, in its sole discretion, and in addition to all remedies conferred upon the County by law or equity and other provisions of this Agreement, pursue any one or more of the following remedies concurrently or successively, it being the intent hereof that none of such remedies shall be to the exclusion of any other:

(a) Withhold further contributions of TRCC Funds to City; and/or

(b) Seek repayment of any TRCC Funds previously paid to City under this Agreement; and/or

(c) Terminate this Agreement.

(iii) Termination Prior to Disbursement. The County may terminate this Agreement for convenience by providing thirty (30)-days' written notice specifying the nature, extent, and effective date of the termination. However, the County may not terminate this agreement once the TRCC Funds have been provided to City and have been expended by City for the purposes set forth by this Agreement.

J. Force Majeure. Neither Party will be considered in breach of this Agreement to the extent that performance of their respective obligations is prevented by an Event of Force Majeure that arises after this Agreement becomes effective. "Event of Force Majeure" means an event beyond the control of the County or City that prevents a Party from complying with any of its obligations under this Agreement, including but not limited to: (i) an act of God (such as, but not limited to, fires, explosions, earthquakes, drought, tidal waves, and floods); (ii) war, acts or threats of terrorism, invasion, or embargo; or (iii) riots or strikes. If an Event of Force Majeure persists for a period in excess of sixty (60) days, the County may terminate this Agreement without liability or penalty, effective upon written notice to City.

K. No Waiver. The failure of either Party at any time to require performance of any provision or to resort to any remedy provided under this Agreement will in no way affect the right of that Party to require performance or to resort to a remedy at any time thereafter. Additionally, the waiver of any breach of this Agreement by either Party will not constitute a waiver as to any future breach.

L. Compliance with Laws. The Parties shall comply with all applicable statutes, laws, rules, regulations, licenses, certificates, and authorizations of any governmental body or authority in the performance of its obligations under this Agreement, including, but not limited to, those laws requiring access to persons with disabilities as well as the laws governing non-discrimination against all protected groups and persons in admissions and hiring.

M. Records. Financial records, supporting documents, statistical records, and all other records pertinent to this Agreement and the TRCC Funds provided under this Agreement must be kept readily available for review by the County from time to time upon the County's request. Such records must be retained and maintained for a minimum of three (3) years after the acceptance of the final project status report. If questions still remain, such as those raised as a result of an audit, records must be retained until completion or resolution of any audit in process or pending resolution. Such records may be subject to the Utah Government Records Access and Management Act, Utah Code Ann. §§ 63G-2-103 *et seq.*

N. Assignment and Transfer of Funds. City shall not assign or transfer its obligations under this Agreement nor its rights to the contribution under this Agreement without prior written consent from the County. City shall use the TRCC Funds provided pursuant to this

Agreement exclusively and solely for the purposes set forth in the Agreement.

O. Amendments. This Agreement may be amended, enlarged, modified, or altered only by an instrument in writing signed by both Parties. If the amendment or modification is material, the instrument shall be: (i) approved by the governing bodies of the County and City, including the adoption of any necessary resolutions or ordinances by the County and City authorizing the execution of any amendment, change, modification or alteration of this Agreement by the appropriate person or persons for the County and City, respectively, (ii) executed by a duly authorized official of each of the Parties, (iii) submitted to an attorney for each Party that is authorized to represent said Party for review as to proper form and compliance with applicable law, pursuant to Section 11-13-202.5 of the Interlocal Cooperation Act, and executed by each respective attorney, and (iv) filed with the keeper of the records of each Party.

P. Severability. If any provision of this Agreement is found to be illegal or unenforceable in a judicial proceeding, such provision will be deemed inoperative and severable, and, provided that the fundamental terms and conditions of this Agreement remain legal and enforceable, the remainder of this Agreement will remain operative and binding on the Parties.

Q. Governing Law and Venue. The laws of the State of Utah govern all matters arising out of this Agreement. Venue for any and all legal actions arising hereunder will lie in the District Court in and for the County of Salt Lake, State of Utah.

R. Warrant of Signing Authority. The person or persons signing this Agreement on behalf of City warrants his or her authority to do so and to bind City. The County may require City to return all TRCC Funds paid to City based upon a breach of warranty of authority.

S. Counterparts. This Agreement may be executed in counterparts, and all so executed will constitute one agreement binding on all the Parties, it being understood that all Parties need not sign the same counterpart. Further, executed copies of this Agreement delivered by facsimile or email will be deemed an original signed copy of this Agreement.

Each Party hereby signs this Interlocal Cooperation Agreement on the date written by each Party on the signature pages attached hereto.

[The balance of this page was left blank intentionally – Signature pages follow]

INTERLOCAL AGREEMENT -- SIGNATURE PAGE FOR THE COUNTY

SALT LAKE COUNTY:

By _____
Mayor Jennifer Wilson or Designee

Dated: _____, 2026

Approved by:

DEPARTMENT OF COMMUNITY SERVICES

By _____
Robin Chalhoub
Department Director

Dated: _____, 2026

Reviewed and Advised as to Form and Legality:

By _____
Deputy District Attorney

[Signatures continue on next page.]

INTERLOCAL AGREEMENT -- SIGNATURE PAGE FOR CITY

SANDY

By _____

Name: _____

Title: _____

Dated: _____, 2026

Attest:

_____, City Recorder
Date signed: _____

Approved as to Form and Legality:

CITY ATTORNEY

By _____

Name: _____

Dated: _____, 2026

EXHIBIT A
Application

Salt Lake County
Community Services
TRCC

TRCC 2025 Support Program Application (2026 County Fiscal Year)
Deadline: 6/16/2025

Sandy City
Sandy Community & Recreation Center PRT

Jump to: [Application Questions](#) [Documents](#)

\$ 4,000,000.00 Requested

Submitted: 6/6/2025 10:37:00 AM
(Pacific)

Project Contact

Martin Jensen
mjensen@sandy.utah.gov
Tel: 8016642793

Additional Contacts

dmedina@sandy.utah.gov,
jmarrott@sandy.utah.gov

Sandy City

10000 S Centennial Pkwy
Sandy, UT 84070
United States

Telephone 8016642793
Fax
Web www.sandy.utah.gov

Mayor

Monica Zoltanski
mzoltanski@sandy.utah.gov

Application Questions [top](#)

Some answers will not be presented because they are not part of the selected group of questions based on the answer to #13.

Project Overview

1. Please select one of the following:

- New project
- Additional funds for a current project

2. Please select your support program category:

Your project must fall under one of these categories to be considered for funding. Please refer to the TRCC Support Guidelines uploaded to the Resources section above for more information on each category.

- TOUR - Tourism Project Support
- PRT - Parks, Recreation and Trails Support
- CFSP - Cultural Facilities Support
- CON - Convention Facilities Support
- Other (Please contact the county if you select this option)

3. Please list the project address if it is different than your business address. If the addresses are the same, then write "n/a".

9565 Highland Dr., Sandy, UT 84092

4. Please provide an overview of your organization, including but not limited to history, programs, services offered, and audiences served.

Alta Canyon Sports Center is a community-based hub for fitness, children's programs, sports, and outdoor recreation that has been a recreational pillar of Sandy City since its establishment in 1984. The current building has reached the end of its useful lifespan, and it is time to re-envision and rebuild a new recreation facility for current and future generations of Sandy City residents. The public is in support of a center that reflects our shared values of active living and community connectedness.

Sandy City runs and operates the Alta Canyon Sports Center on behalf of the Alta Canyon Special Services District. The City exists to benefit Sandy City residents and is funded through taxes and special fees to provide direct services to residents. Sandy City has a long history of being well run and fiscally stable. Sandy City currently supports and subsidizes the operations of Alta Canyon.

5. Please provide us with your project summary.

This should be an overview of your project that explains its purpose and what it aims to accomplish (include who, what, when, where, and cost). You will use the Project Details section below to provide specifics on how this will be accomplished.

The requested funding will go towards the construction of the new Sandy Community & Recreation Center. Construction cost is estimated to be \$19,500,000.

Sandy City has committed and secured over 79% of the needed funds for this capital project to date. Sandy City has allocated \$14,500,000 of the construction costs and secured \$1,000,000 donation from the Larry H Miller Family Foundation for a total of \$15,500,000 for the construction. \$4,000,000 is being requested of TRCC to allow the building to be constructed as designed. If the \$19,500,000 is not met, the building will not be able to be built with two gymnasiums/sports courts and truly meet the needs of Sandy City residents.

The project is "shovel ready." Sandy City has already spent \$1,300,000 to hire VCBO architecture and Layton Construction to complete the design of the new facility. Demolition and construction on the new project is set to start August 18, 2025 and be complete by December 2026. Sandy City has listened to residents through numerous public meetings and are honoring community priorities in the rebuild; preserving the beloved outdoor pool while replacing the aging recreation building with a modern, energy-efficient facility designed to meet the needs of residents today and for the next 40 years.

With the majority of funding provided by Sandy City, LHM Family Foundation and support from Salt Lake County via their TRCC program, Sandy City Parks and Recreation is now seeking additional support to close our funding gap and allow us to complete this vital project.

6. How does your project align with the specified TRCC support program category you selected in Question 2? For PRT and CFSP projects, please include alignment with the County's Visions and Principles.

Please refer to the TRCC Guidelines in the Resources tab above for a description of the program categories as well as the County's Visions and Principles.

1. To ensure the legacy of parks and recreation throughout the County.

Rebuilding the recreation center contributes to preserving and enhancing the long-standing tradition of community-centered recreation and wellness facilities in the County. It ensures future generations will have access to updated, high-quality recreational opportunities.

2. To value professional parks and recreation organizations, community parks, recreation, trails organizations, and community participation.

The project involves collaboration with professional recreation staff, architects, and planners, and incorporates community input through planning and design processes, demonstrating a respect for professional and community engagement.

3. To enable and enhance the development of parks, recreation, and trail systems.

Though focused on a recreation center, the rebuild will allow the city to protect, build and enhance the park space around the facility.

4. To reflect and address the current and future needs of communities throughout the County.

The rebuild addresses modern recreational demands, such as expanded fitness programs, indoor/outdoor facilities, multipurpose spaces, and inclusive design, all of which reflect evolving demographic and health trends.

5. To only support projects that demonstrate readiness, feasibility, and sustainability through long-term secure funding streams.

Sandy City's commitment to the rebuild, is supported by detailed planning, and fiscal commitment, which demonstrates financial readiness and sustainability.

6. To value the need for addressing the wide range of facility types and trends.

The updated center will include modern amenities e.g., aquatic facilities, wellness areas, gymnasium and field house that align with current recreational trends and diverse user needs.

7. To support projects that address the needed upgrades of existing facilities and the construction of new facilities.

This project is a direct upgrade of an existing facility, bringing it up to modern standards and potentially expanding its services without placing burden on the County system for operations and maintenance.

8. To support projects that enhance the ability of parks, recreation, and trail organizations to improve, expand, and/or sustain programming.

A new and improved facility allows for expanded programming (e.g., youth sports, senior fitness, arts and culture), which helps organizations serve the community more effectively and consistently.

9. To implement an inclusive and fair process for planning, locating, funding, and developing County-supported parks and recreation facilities and trail systems.

Sandy City's adherence to public processes—such as public meetings, equitable site planning, and transparent funding—reflects this principle.

7. Please provide evidence of local support and community need justifying this project. (Lessees of government-owned facilities must provide landlord's written consent for construction/implementation of proposed improvements.)

Provide a list of local support and upload additional supporting documents to the Documents tab. These may include press coverage, feasibility study results, letters of support from community/donors/arts organizations in your area, etc.

One of the County's key principles is "To implement an inclusive and fair process for planning, locating, funding, and developing County-supported parks and recreation facilities and trail systems." Sandy City did just this thing, hosting numerous public meetings on the future of Alta Canyon and seeking the input of residents on the redesign of the building resulting in the current design. Over 300 people attended the last public meeting overwhelmingly voting for the current layout and design of the new facility.

In addition to the public input, the Larry H Miller Family Foundation has pledged \$1,000,000 to this project siting the importance of the facility to the Sandy City community.

Sandy City's adherence to public processes—such as public meetings, equitable site planning, and transparent funding—reflects this principle in our planning process.

Sandy Community & Recreation Center build aligns closely with the County's principles by modernizing infrastructure, enhancing public access and programming, integrating sustainable practices, and fostering community and regional collaboration. This investment strengthens the long-term viability and relevance of public recreation in the region without placing long term fiscal commitment on the County.

8. Please provide evidence that your project is appropriately sized to the capacity and needs of your organization and the community. Include attendance data.

We have a long history of running this appropriate sized facility in the community and know the rebuilt facility is the correct size and with the appropriate amenities as shown by the following statistics. 90,000 residents within Sandy are welcome and able to utilize and visit the Alta Canyon Sports Center. We have visits from all ages and zip codes within Sandy, Draper and Cottonwood Heights.

Program/Activity registration youngest is 1 year old, oldest is 78 years old Average age of program/activity participants is 10 years old. Average age of members is 43

Active Members (as of 3/30/25) total: 1,373

85% of total members listed Sandy as their city.

Admittance includes daily passes, memberships, punch cards and anyone checking into the front desk.

FY24 Total Admittance (7/1/23-6/30/24): 59,857 FY 25

Current Admittance (7/1/24-3/30/25): 39,076 Estimating to end the year close to 59,000.

Programs/Activities is registrations for Swim Team, Lessons, Year-Round Programs, Summer Camps, Karate etc. FY24 Total Program Registrations (7/1/23-6/30/24): 4,238

FY25 Current Program Registrations (7/1/24-3/30/25): 2,216 Estimating to end the year close to 4,200

9. Detail how the project is integral to your organization's mission.

The construction of the Sandy Community & Recreation Center will provide residents of all ages with a vital space to lead healthier lives, engage socially, and build community connections. Older adults will benefit from opportunities to maintain physical activity and combat social isolation, while youth will participate in a wide range of recreational programming that fosters lifelong healthy habits, teamwork, and personal development. The facility—envisioned to include a traditional gymnasium, indoor walking track, and a field house—will also create youth employment opportunities in recreation programs and lifeguarding, and support critical life skill development such as swimming, which can save lives and build confidence. Sandy City subsidizes the operations of the facility each year. It runs and operates to better the lives of Sandy residents.

10. The TRCC Support Program is a reimbursement grant. Describe in detail 1) how you plan to turn unsecured project funding sources into secured sources, AND 2) how you will manage cash flow for the project.

You must demonstrate how you will have cash-in-hand to facilitate your project prior to reimbursement through the TRCC Support Program.

We have already allocated \$14,500,000 through Sandy City general fund. Those funds are ready and available. The Larry H Miller Family foundation has generously donated \$1,000,000, we have no concerns that the Millers will not follow through with their commitment.

Sandy City has the ability to fund the gap while waiting for reimbursement from TRCC through utilizing our city reserves.

Sandy has secured 79% of the funding for the rebuild of the facility. Matching funds, shovel ready projects and a realistic timeline for construction are key elements of successful TRCC programs. The rebuild of the Sandy City Community and Recreation Center meets all of these requirements.

11. Document your ability to raise additional project funds.

We have the ability to potentially sell other city resources (property) if needed and to generate funds through park impact fees. In addition, Sandy City has an annual budget process where funds could be appropriated in the future. The city also has the ability to consider bonding if necessary.

Through a history of running the old facility, leadership in the city that is well versed and experienced in recreation facilities, we know the facility will be able to generate revenue and serve Sandy City and Salt Lake County residents.

Project Details

12. Provide an analysis of the financial impact this project will have on your organization's future finances.

A copy of the revenue and expense for FY 25 is attached. Sandy City is committed to the operation and expenses of Alta Canyon (Sandy City Community and Recreation Center) and will continue to fund the building and its numerous programs and services going forward. A copy of the Sandy City budget is available and can be found online at <https://sandy.utah.gov/1023/Budget>

Our average expenses are around \$2,000,000 with revenues approximately \$1,800,000 leaving an annual subsidy of \$200,000 or about a 80-90% self sufficiency rate.

13. Please specify the type of funding you are requesting.

The questions numbers below will change depending on your selection for this question.

- Consulting Funding
- Capital Funding
- Tourism Promotion Funding

14. Type of consulting services

-answer not presented because of the answer to #13-

15. Goals and objectives of consulting services

-answer not presented because of the answer to #13-

16. Scope of Work, including key project components, expected deliverables, timeline, and estimated project completion date (if approved).

-answer not presented because of the answer to #13-

17. Payment schedule for the work and expenses.

-answer not presented because of the answer to #13-

18. Describe the current facility and specify if it is owned or leased.

Please also upload the deed or contract to purchase property or lease agreement (can be executed or pending) to the Documents tab.

Alta Canyon is currently owned by both the Alta Canyon Special Recreation District and Sandy City. The project sits on both properties and the Special Recreation District has turned over operations to Sandy City. The property is owned without any lien or loan.

Alta Canyon Sports Center is a community-based hub for fitness, children's programs, sports, and outdoor recreation that has been a recreational pillar of Sandy City since its establishment in 1984. The current building has reached the end of its useful lifespan, and it is time to re-envision and rebuild a new recreation facility for current and future generations of Sandy City residents. The public is in support of a center that reflects our shared values of active living and community connectedness. It is 100% owned debt free.

19. Scope of Work, including key project components, expected deliverables, timeline, and

estimated project completion date (if approved).

Within your answer to this question, please provide all relevant details that will help reviewers better understand WHAT is included in the project and HOW you will complete it. Please include projected start and completion dates.

Sandy City has hired VCBO Architects to design the building and Layton Construction to demo the old building and construct the new building. Building closure is set for August 18, 2025 with demo and construction commencing immediately. Layton Construction has committed to a 16 month timeframe with substantial completion occurring December 2026. Soft opening would occur in December with grand opening January 1, 2027.

We are confident in this timeline of construction and Layton has indicated it could be done as early as October 2026 if weather conditions are good and the supply chain is strong.

20. Describe in detail how you will fund future capital maintenance and operating expenses. Include a five-year expense forecast and a long term maintenance budget plan.

If needed, budget plan may be uploaded to the Documents tab.

We will fund the building through user fees, special tax district funding, Sandy City general fund and park impact fees. Five year budget is attached.

21. Provide project management information including key personnel and their experience.

Lois Stilion, Alta Canyon Sports Center Director 16 years experience

Jetta Marrott, Sandy Associate Parks and Recreation Director 17 years experience

Dan Medina, Sandy Parks and Recreation Director 37 years experience

Martin Jensen, Deputy Chief Administrative Officer and former SLCO Parks and Recreation Director. 25 years experience

Brent Tippets - VCBO, Architecture

Jacob Zeufelt - Layton Construction

Corey Hurst - Layton Construction

Jared Adamson - Layton Construction

22. OPTIONAL: Architectural information including site plan, space program, and schematic design.

Please upload above mentioned architectural documents to the Documents tab. If you do not have a response to this question, please put 'N/A' in the text field.

We will have 100% design and construction documents from VCBO and Layton Construction by August 18, 2025. As of the due date for the TRCC application we are at 85% completion on design and construction documents. The project is shovel and backhoe ready and will be complete within 18 months.

23. Construction information including: construction cost estimate from a qualified professional, master construction budget, LEED planning (if applicable), and contingency plans for cost overruns.

Please also upload above mentioned construction information documents to the Documents tab.

We will have 100% design and construction documents from VCBO and Layton Construction by August 18, 2025. As of the due date for the TRCC application we are at 85% completion on design and construction documents. The project is shovel and backhoe ready and will be complete within 18 months.

24. Type of tourism promotion services

-answer not presented because of the answer to #13-

25. Goals and objectives of tourism promotion services

-answer not presented because of the answer to #13-

26. Scope of Work, including key project components, expected deliverables, timeline, and estimated project completion date (if approved).

-answer not presented because of the answer to #13-

27. Payment schedule for the promotional work and expenses

-answer not presented because of the answer to #13-

Documents [top](#)

Documents Requested *	Required?	Attached Documents *
REQUIRED: TRCC Project Budget Worksheet (use provided template; also available in Resources section above)	<input checked="" type="checkbox"/>	TRCC Project Budget Worksheet
REQUIRED: ORGANIZATIONAL BUDGET: Attach three years of your organization's budget to this application, including your current budget year. If submitting a municipal budget, please include relevant sections, not the entire budget	<input checked="" type="checkbox"/>	Organizational Budget. Note: approved tentative budget for FY 26
REQUIRED: Evidence of local support and community need (may include feasibility study results if applicable, press coverage, support letters from community members and arts & cultural organizations in your area, etc) (Q6)	<input checked="" type="checkbox"/>	Results of October 2024 open house presented to City Council
OPTIONAL: Attendance data and evidence of appropriate project size/need (Q7)		ACSC Attendance data
CONSULTING PROJECTS (REQUIRED): Detailed consultant project budget by a qualified professional (Q16)		
CAPITAL PROJECTS (REQUIRED): Deed or contract to purchase property or lease agreement either executed or pending agreement (Q18)		Resolution allowing city to construct the new facility Property ownership from County Records
CAPITAL PROJECTS (OPTIONAL): Budget plan for future maintenance and operating expenses (Q20)		Organizational Budget
CAPITAL PROJECTS (OPTIONAL): Architectural documents (may include site plan, space program, schematic design) (Q22)		Schematic design drawings Design Development Drawings - Note large file 185 MG
CAPITAL PROJECTS (REQUIRED): Construction information documents, construction cost estimate by a qualified professional, master construction budget by a qualified professional. (Q23)		Schematic Design Estimate
TOURISM PROMOTION (REQUIRED): Detailed project budget		

* ZoomGrants™ is not responsible for the content of uploaded documents.

Application ID: 500291

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EXHIBIT B
Program Budget

TRCC Project Budget Worksheet

Project Summary:

Total Project Budget	\$ 23,500,000	100.00%
Grant Match, Secured	\$ 20,500,000	87.23%
Other Funding Sources	\$ -	0.00%
TRCC Grant	\$ 3,000,000	12.77%
Projected Surplus/(Deficit)	\$ -	

Date: March 24, 2026

Project Name: Sandy Community & Recreation Center PRT

Municipality / Organization: Sandy City

Contact Name: Martin Jensen

Contact Email: miensen@sandy.utah.gov
Project Budget:

Description	Projected Cost	Detail
Construction	\$ 23,500,000	construction of new Sandy Community & Recreation Center
Total Project Budget	\$ 23,500,000	

Project Funding Sources (Excluding TRCC):

Description	Secured	Unsecured	Total	Detail
Capital Reserve: Restricted	\$ 18,500,000		\$ 18,500,000	Appropriated Funds from Sandy City General Budget
Donation: Private	\$ 2,000,000		\$ 2,000,000	LHM Family Foundation Grant
			\$ -	
			\$ -	
			\$ -	
			\$ -	
			\$ -	
Total Project Funding Sources	\$ 20,500,000	\$ -	\$ 20,500,000	