



Sandy City, Utah

10000 Centennial Parkway
Sandy, UT 84070
Phone: 801-568-7141

Meeting Minutes

City Council

Brooke Christensen, District 1
Alison Stroud, District 2
Kristin Coleman-Nicholl, District 3
Monica Zoltanski, District 4
Marci Houseman, At-large
Zach Robinson, At-large
Cyndi Sharkey, At-large

Tuesday, April 20, 2021

5:15 PM

Online Meeting

Business Session

Rollcall

Present: 7 - Council Member Alison Stroud
Council Member Kristin Coleman-Nicholl
Council Member Zach Robinson
Council Member Monica Zoltanski
Council Member Marci Houseman
Council Member Cyndi Sharkey
Council Member Brooke Christensen

Council Staff:

Mike Applegarth, Executive Director
Dustin Fratto, Assistant Director
Liz Theriault, Policy & Communications Analyst
Tracy Cowdell, Council Attorney
Christine Edwards, Council Clerk

Administration:

Mayor Kurt Bradburn
Matt Huish, CAO
Lynn Pace, City Attorney
Evelyn Everton, Deputy Mayor
Kim Bell, Deputy CAO
Bruce Cline, Fire Chief
Greg Severson, Police Chief
Dan Medina, Parks & Recreation Director
Tom Ward, Public Utilities Director
Mike Gladbach, Public Works Director
James Sorenson, Community Development Director
Brian Kelley, Finance Director
Nick Duerksen, Economic Development Director

5:15 Council Meeting

Chair Cyndi Sharkey welcomed those in attendance.

Chair Sharkey read a statement regarding the continuation of virtual meetings without an anchor location.

Prayer / Pledge of Allegiance

Council Member Zoltanski offered the prayer and asked for a moment of silence in memory of George Floyd.

Council Member Robinson led the Pledge.

Business Session Items

Informational

1. [21-149](#) The Utah Transit Authority providing the Council with an overview of its five-year service plan

Attachments: [UTA Presentation](#)

Council Member Sharkey introduced Carlton Christensen and Laura Hanson with the Utah Transit Authority who presented on the UTA on Demand by Via Microtransit Pilot and the UTA Five Year Service Plan. He spoke about the public/private partnership, the goals and objectives of the program and the trends in their customer base. They provided information on the next steps going forward, the UTA planning process and reviewed the five year service plan.

Council questions and comments followed.

2. [21-148](#) Council Member Christensen presenting the Hale Centre Theatre Cultural Celebration Series.

Attachments: [Cultural Celebration Series](#)
[HCT Cultural Series 04 2021](#)

Council Member Christensen introduced Conlon Bonnor with Hale Centre Theatre who presented on the Hale Centre Theatre Cultural Celebration Series. He spoke about the goals of the cultural community experience: to build unity, heal hearts and enrich lives. Mr. Bonnor provided event details and requested Sandy's involvement and sponsorship. Council Member Christensen spoke to the Council about City sponsorship of the Cultural Celebration series and asked the Council for feedback, direction and support. Council questions and comments followed. Council will move forward with the process to consider the sponsorship proposal.

Following the presentation and vote on the motion, Council moved to Time Certain Items on the Agenda and heard General Citizens comments.

A motion was made by Brooke Christensen, seconded by Zach Robinson, to direct staff to move forward with the process of the proposed sponsorship of the Hale Centre Theatre Cultural Celebration Series...The motion carried by the following vote:

- Yes:** 4 - Alison Stroud
Zach Robinson
Monica Zoltanski
Brooke Christensen
- No:** 3 - Kristin Coleman-Nicholl
Marci Houseman
Cyndi Sharkey

Consent Calendar

Following the vote on the Consent Calendar, Council convened a 5 minute break at approximately 8:06 pm
Council reconvened at approximately 8:11 pm and moved to Item 7 on the Agenda.

Approval of the Consent Calendar

A motion was made by Kristin Coleman-Nicholl, seconded by Marci Houseman, to approve the Consent Calendar. The motion carried by a unanimous voice vote.

3. [21-138](#) Approval of the April 6, 2021 City Council meeting minutes.

Attachments: [April 6, 2021 City Council meeting minutes](#)

Item approved.

4. [21-144](#) Approval of the April 13, 2021 City Council meeting minutes.

Attachments: [April 13, 2021 City Council meeting minutes](#)

Item approved.

5. [21-146](#) Arbor Day Proclamation

Attachments: [Arbor Day Proclamation 2021](#)
[Arbor Day Proclamation 2021 Signed](#)

Item adopted.

Voting

6. [21-147](#) City Recorder's Office recommending that the Council adopt an interlocal cooperation agreement with Salt Lake County for the administration of the 2021 municipal election's

Attachments: [Click here to eComment on this item](#)
[Resolution 21-12C including contract](#)
[Resolution 21-12C_Signed](#)

Wendy Downs, City Recorder, requested the Council approve Resolution 21-12C authorizing the execution of an Interlocal agreement with Salt Lake County regarding assistance in conducting Sandy City's 2021 elections.

Public comment opened.
Public comment closed.

Following the vote on the motion, Council moved to Item 8 on the Agenda.

A motion was made by Kristin Coleman-Nicholl, seconded by Zach Robinson, to adopt Resolution 21-12C, a resolution authorizing the execution of an interlocal cooperation agreement between the Salt Lake County Clerk Elections Division and the Sandy City Recorder's Office regarding assistance in conducting Sandy City's 2021 municipal elections... The motion carried by the following vote:

Yes: 7 - Alison Stroud
Kristin Coleman-Nicholl
Zach Robinson
Monica Zoltanski
Marci Houseman
Cyndi Sharkey
Brooke Christensen

7. [21-145](#) Council Member Sharkey recommending that the Council adopt Ranked Choice Voting for the 2021 municipal election

Sponsors: Sharkey

Attachments: [Click here to eComment on this item](#)

[Short Video: How does RCV work?](#)

[RCV Fact Brief](#)

[RCV Mock Ballot](#)

[RCV Primer 2021_FairVote](#)

[Memorandum to Council April 20 2021](#)

[Memorandum to Council April 13 2021](#)

[Resolution 21-15C](#)

[Email from Bonnie Stout](#)

[Email from Jessica Davies](#)

[Email from Nancy Hobbs Orme](#)

[Email from Marilee Wilson](#)

[Email from Elcena Saline](#)

[Email from Kirby Croyle](#)

[Email from Jeninne Park](#)

[Resolution 21-15C Signed](#)

Council Chair Sharkey provided a summary of the timeline and background of the Ranked Choice Voting program and recommended Council adoption of Resolution of 21-15C to participate in the pilot RCV program for the 2021 municipal election. Following the 2021 election, Council would consider whether to continue with Ranked Choice Voting or return to traditional elections. Stan Lockhart with Utah RCV, Sherrie Swensen, Lannie Chapman and Michelle Blue with the Salt Lake County Clerk's Office were present and responded to Council questions. Chair Sharkey invited the public to speak. Dustin Fratto provided instruction on participating in public comment:

Public Comments:

Mr. Joel Frost expressed support of RCV and feels it allows the public to have a voice in the upcoming election.

Ms. Kirby Croyle actively participates in elections. She is strongly supportive of participating in the pilot RCV program. She feels RCV encourages voters to engage in thoughtful discussions among all candidates. RCV is a successful program and the process is in place for the pilot program to begin. Please Vote Yes.

Ms. Sandra Haak likes the concept of RCV and feels the program offers a lot of benefits. She expressed concern that Council consideration may be rushed and feels it is important to educate the public.

Mr. Don Caan thinks there is a lot of confusion associated with RCV and stressed the need to educate the public. He did not want Sandy to rush into RCV and discussed ballot exhaustion which may eliminate ballots due to incorrectly filled out ballots. He was not

supportive of the program. He urged the City Council to Vote No on this measure.

Mr. Jim Edwards encouraged the Council to vote in favor of RCV and thanked the Council for consideration of the program.

Ms. Shauna Bona expressed support for RCV and appreciates the Council consideration of the program. She believes the public will understand the process. She asked for a Yes vote.

Ms. Patricia Jones was alarmed when she heard about the RCV program. She does not feel there is enough time to educate the voters about this program. She is not in favor of participating in RCV.

Mr. Steve Van Maren proposed doing a RCV primary as a way to educate the public about the pilot program. He also recommended using the savings to educate the public on RCV.

Ms. Katie Johnson loves the idea of Sandy moving to RCV. She is concerned that the public is not educated on the program and suggested that next year may be a better year to implement the program. She also thought the filing deadlines would need to be revised if RCV was used in this year's election.

Mr. Dale Fairbanks feels the public needs to understand that their vote may be changed by the computer and the public needs to be educated to understand how the RCV process functions.

Mr. Graham Tinius spoke about the current political divisiveness and believes RCV will help reduce this. He strongly supports RCV and hopes the Council adopts the program.

Public Comment closed.

A lengthy Council discussion, comments and questions followed public comment. Discussion included the advantages and disadvantages of Ranked Choice Voting, the effective date for RCV, changing filing dates for financial disclosures and the implementation of electronic submissions.

A motion was made to by Monica Zoltanski, seconded by Brooke Christensen to adopt the Resolution 21-15C, a resolution requesting inclusion of Sandy City in the Municipal Alternate Voting Methods Pilot Project, with an amendment to the effective date to January 1, 2022. The motion was further amended to state the effective date as the intention to participate in the 2023 election cycle.

A motion was made by Kris Nicholl, seconded by Cyndi Sharkey to Call to Question to end debate on the motion on the floor. The motion carried by a vote of 5-2. Monica Zoltanski, Brooke Christensen opposed.

A roll call vote was immediately taken on the motion currently on the floor:

A motion was made to by Monica Zoltanski, seconded by Brooke Christensen to adopt Resolution 21-15C, a resolution requesting inclusion of Sandy City in the Municipal Alternate Voting Methods Pilot Project, with an amendment to the effective date to January 1, 2022. Further amended to state the effective date as the intention to participate in the 2023 election cycle. The motion failed by a vote of 5-2. Alison Stroud, Kris Nicholl, Zach Robinson, Marci Houseman, Cyndi

Sharkey opposed.

A motion was made by Brooke Christensen to Table this discussion for three months. The motion failed for lack of a second.

A motion was made by Zach Robinson, seconded by Cyndi Sharkey to adopt Resolution 21-15C, a resolution requesting inclusion of Sandy City in the Municipal Alternate Voting Methods Pilot Project for 2021. The motion was amended to use Rank Choice Voting for the 2021 General Election and eliminate the Primary Election.

Discussion on the motion followed.

A motion was made by Marci Houseman, seconded by Cyndi Sharkey, to Call to Question to end the debate on the motion on the floor. The motion carried by a vote of 5-2. Brooke Christensen, Monica Zoltanski opposed.

A roll call vote was immediately taken on the motion currently on the floor:

A motion was made by Zach Robinson, seconded by Cyndi Sharkey to adopt Resolution 21-15C, a resolution requesting inclusion of Sandy City in the Municipal Alternate Voting Methods Pilot Project for 2021. The motion was amended to use Rank Choice Voting for the 2021 General Election and eliminate the Primary Election. The motion carried by a vote of 5-2. Monica Zoltanski, Brooke Christensen opposed.

Council moved to Item 6 on the Agenda.

8. [21-140](#) Administration recommending the City Council approve Resolution 21-14C, approving an Interlocal Cooperation Agreement with the Redevelopment Agency of Sandy City, regarding City use and management of certain Agency-owned Real Estate.

Attachments: [Click here to eComment on this item](#)

[21-14C](#)

[21-14C Signed](#)

Nick Duerksen, Economic Development Director, requested approval of Resolution 21-14C, an Interlocal Agreement with the Redevelopment Agency of Sandy City regarding the City's use and management of certain agency-owned real estate. The purpose of the interlocal agreement is to formalize the management, insurance and liability issues of properties owned by the RDA and utilized by the City.

Public Comment opened.

Public Comment closed.

A motion was made by Kristin Coleman-Nicholl, seconded by Zach Robinson, to adopt Resolution 21-14C. A Resolution of Sandy City approving an interlocal cooperation agreement with the Redevelopment Agency of Sandy City, regarding City use and management of certain Agency-owned real estate... The motion carried by the following vote:

Yes: 7 - Alison Stroud
Kristin Coleman-Nicholl
Zach Robinson
Monica Zoltanski
Marci Houseman
Cyndi Sharkey
Brooke Christensen

9. [21-142](#) Recess of the City Council meeting and convene a meeting of the Redevelopment Agency of Sandy City.

Attachments: [Click here to eComment on this item](#)

[RDA Agenda Packet 04.20.21](#)

[Gardner Presentation](#)

[Summit Presentation](#)

[RD 21-02 Signed](#)

The City Council unanimously agreed to recess the City Council meeting at approximately 9:51 pm and convene a meeting of the Redevelopment Agency.

Standing Reports

Following the meeting of the Redevelopment Agency, the Council reconvened the City Council meeting and heard Standing Reports.

Agenda Planning Calendar Review & Council Office Director's Report

No report

Council Member Business

Council Member Houseman acknowledged the Public Works staff for their efforts on the bulk waste clean up. She also thanked the Communications department for their help with the Great Shake Out.

Council Member Zoltanski invited the public to join her at Dimple Dell park this Saturday for their Earth Day Clean Up event sponsored by the Dimple Dell Preservation Community. She also addressed the comments that were made earlier by the public during General Citizen Comments.

Mayor's Report

No report

CAO Report

No report. Mr. Huish will send to the Council the results from the recent Well Being Survey conducted with Sandy City residents.

After 6:00 Time Certain Items

10. [21-150](#) General Citizen Comments

Attachments: [Click here to eComment on this item](#)

Chair Sharkey invited the public to participate in general citizen comment. Dustin Fratto provided instruction.

Mr. Chase Schaeffer, a resident of Bell Canyons Acres, spoke about ethical issues against Council Member Zoltanski. He felt that he and many neighbors were not being represented in a fair or balanced manner. He thought she received special treatment from the City with regard to obtaining an event permit for a Christmas parade. He mentioned that Ms. Zoltanski is listed as the director of an illegal neighborhood homeowners association and expressed concerns about her involvement in neighborhood events coordinated by this HOA. He also expressed concerns about illegal horse boarding and a recent court issue. He asked the Council to look into the issues he brought up and asked for better representation for the residents in this neighborhood.

Ms. Beth Martial was invited to comment later in the evening.

Mr. Joel Frost was invited to comment later in the evening.

Ms. Audree Ketchum, a resident of Bell Canyons Acres, spoke about concerns with a personal injury case brought against a neighbor by a person who illegally boards her horse in the neighborhood and uses the equestrian trails. She expressed concerns with Ms. Zoltanski's involvement in a homeowner's association. She stated that the HOA does not represent all the residents and that Ms. Zoltanski has misrepresented their neighborhood.

Ms. Sandra Haak, a resident of Bell Canyon Acres, wanted to express that there are always two sides to the story and the comments made earlier do not match.

Mr. Chris Wohlhueter, a resident of Bell Canyon Acres, stated the neighborhood trails are private property and expressed concerns with Ms. Zoltanski's actions that include distributing publications inviting the public to Bell Canyons Acres to utilize the private equestrian trails. The HOA does not have legal authority to represent him and cannot invite outsiders to use their private property. He indicated that law enforcement has not been responsive to their issues.

Mr. Zachary Frankel, a resident of Bell Canyon Acres, spoke about fact versus opinion. He further stated that many of the comments made earlier is opinion presented as factual information, and those comments are incorrect. Much of what has been heard earlier is erroneous. He has not seen any political activities improperly organized by Ms. Zoltanski - this is an unsupported claim. He said it was fine to disagree with Councilwoman Zoltanski but that it is another matter to denigrate her good reputation. Ms. Zoltanski works hard to represent all of us. He has never seen any brochures inviting the public to use their neighborhood trails.

Ms. Don Cann felt Ms. Zoltanski is a very reputable person. He spoke about the proposed UTA transportation plan and thinks it is backwards thinking.

Mike Applegarth read comments into the record:

Michael McClellan, a resident of Bell Canyon Acres, inquired whether horse boarding is illegal and wanted to know what the city's response is to handle these violations in their

neighborhood. He asked for transparency. He spoke about the financial revenues received by homeowners from horse boarding and discussed the impact on the neighborhood.

Kerry McClellan, a resident of Bell Canyon Acres, asked the Council for help to evaluate their concerns and investigate solutions. She expressed concerns with laws that she believes are being broken. There are too many animals and horses being boarded in their neighborhood for monetary gain. She spoke about prior discussions with the City Administration and spoke about an HOA and a rezone that occurred years ago. She spoke about non-residents using their private trails and a recent personal injury case brought against one of the neighbors by a non-resident horse rider. She questioned Ms. Zoltanski's representation of the residents.

Public Comment closed.

Council moved to Item 11 on the Agenda.

Public Hearing(s)

11. [21-132](#) Community Development Department presenting the 2021 Annual Action Plan, including the 2021-2022 program year budget as prepared by the Citizen Advisory Committee, for the use of Community Development Block Grant funds.

Attachments: [Click here to eComment on this item](#)
[Committee Recommendation Summary](#)
[Resolution 21-13C \(4.5.21\)](#)
[2021 AAP/Exhibit A \(4.5.21\)](#)
[Public Notice](#)
[Resolution 21-13C_Signed](#)

Jake Warner with Community Development presented on the 2021 Annual Action Plan for Block Grant Funds. He provided information on the program purpose and discussed the details for the CDBG and HOME programs. The Action Plan includes the projects funded which meets the national objectives for low and moderate income persons. He reviewed qualifying areas for CDBG funding. He reviewed the timeline for the 2021-22 program year. He reviewed the project applicants and the proposed funding and detailed the evaluation process. Staff is recommending approval of Resolution of 21-13c.

Chair Sharkey invited the public to comment:

Mr. Nathan Breinholt with Utah Community Action, thanked Sandy for considering funding the UCA program. He provided details of their organization's services. UCA is one of the largest distributors of food to those in need.

Ms. Jocelyn White with South Valley Sanctuary, spoke about housing assistance programs and the need for domestic violence services provided by their organization. She provided details and statistics on domestic violence and homelessness.

Ms. Baylee White with Grants and Compliance and was speaking on behalf of the Road Home. She thanked Sandy for funding consideration and spoke about the services provided by her organization.

Ms. Beth Martial with Utah 211 spoke about the services provided by Utah 211 which is available seven days a week, 24 hours a day. She asked the Council to reconsider their funding request.

Mr. Jason Wheeler detailed the services and interventions provided by his organization which includes providing small construction grants to homeowners who demonstrate financial need to perform critical structural repairs on their homes allowing the residents to stay in their house. He expressed gratitude to the Council for funding consideration.

Ms. Jeanie Ashby had technical difficulties.

Ms. Shalome Orton with the Sandy Club, thanked the CDBG Committee and Sandy City for their support and consideration of funding. She spoke about an estimated 25% increase in need and said it was vital that these funds keep coming in.

Public Comment closed.

Following the vote on the motion, Council moved to the Consent Calendar.

A motion was made by Zach Robinson, seconded by Kristin Coleman-Nicholl, to approve Resolution #21-13C, including the following:

1. Approval of the 2021 Annual Action Plan for the 2021 program year; and

2. Authorization for the Mayor to submit the 2021 Annual Action Plan to the U.S. Department of Housing and Urban Development and to prepare and execute associated documents...

The motion carried by the following vote:

Yes: 7 - Alison Stroud
Kristin Coleman-Nicholl
Zach Robinson
Monica Zoltanski
Marci Houseman
Cyndi Sharkey
Brooke Christensen

Adjournment

The Council unanimously agreed to adjourn the meeting at approximately 11:01 pm.